

# The Importance of Financial Literacy

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# Relevance

## A new economic landscape

**Individuals are increasingly in charge of their financial well-being**

- **Changes in the pension landscape**
  - More individual accounts
- **Changes in the labor markets**
  - Increased mobility
- **Changes in the financial markets**
  - Increased complexity
  - More opportunities to borrow

# The “great risk shift”

**Risk shift from the government and employers to individuals**

**How well-equipped are people to make these decisions?**



# More recently: Leading to the financial crisis

## Before the financial crisis

- 1. Americans were saving very little, saving rate had been very low and reached zero**
- 2. Household debt had been growing steadily**
- 3. Opportunities to borrow became widely available**
  - 3a. (Sub-prime) Mortgages**
  - 3b. Credit cards**

# Question

**Do individuals understand the basic concepts necessary to make sound financial decisions?**

**Aim: Assess knowledge of basic concepts, the *abc* of finance**

**Looking at 3 simple questions**

# Measuring Financial Literacy

**To test numeracy and understanding of interest rates, we asked:**

“Suppose you had \$100 in a savings account and the interest rate was 2% per year. After 5 years, how much do you think you would have in the account if you left the money to grow?”

- i) more than \$102
- ii) exactly \$102
- iii) less than \$102
- iv) don't know (DK)
- v) Refuse to answer

# Measuring Financial Literacy

## To test understanding of inflation, we asked:

“Imagine that the interest rate on your savings account was 1% per year and inflation was 2% per year. After 1 year, with the money in this account, would you be able to buy...”

- i) more than today
- ii) exactly the same as today
- iii) less than today
- iv) DK
- v) refuse

# Measuring Financial Literacy

**Finally, to test understanding of risk diversification, we asked:**

“Do you think the following statement is true or false? Buying a single company stock usually provides a safer return than a stock mutual fund.”

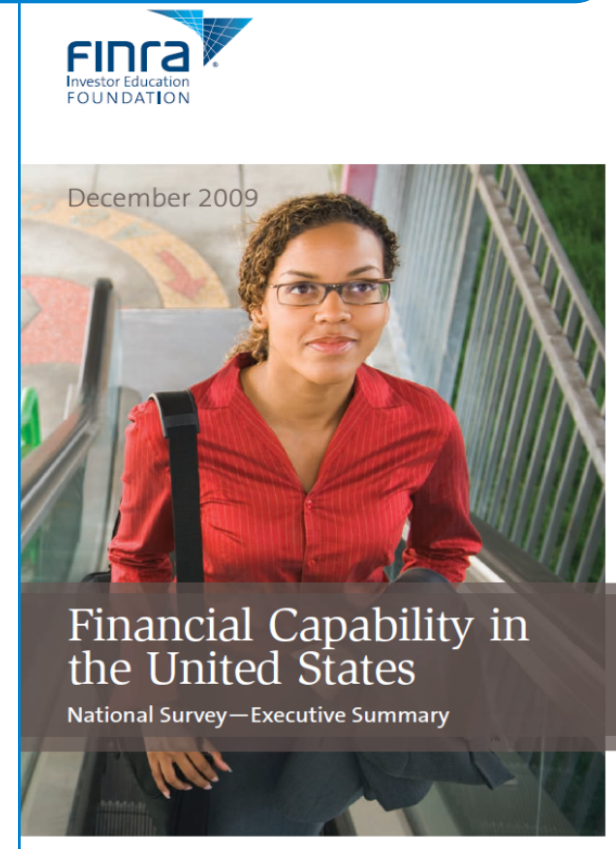
- i) true
- ii) false
- iii) DK
- iv) refuse



# 2009 National Financial Capability Study

## The National Financial Capability Study includes three linked surveys:

1. **National Survey**: Nationally projectable telephone survey of 1,488 American adults
2. **State-by-State Survey**: Online survey of approximately 28,000 respondents (roughly 500 per state + DC)
3. **Military Survey**: Online survey of 800 military personnel and spouses



# How much do Americans know?

## Distribution of responses across the US population (2009 Financial Capability Study)

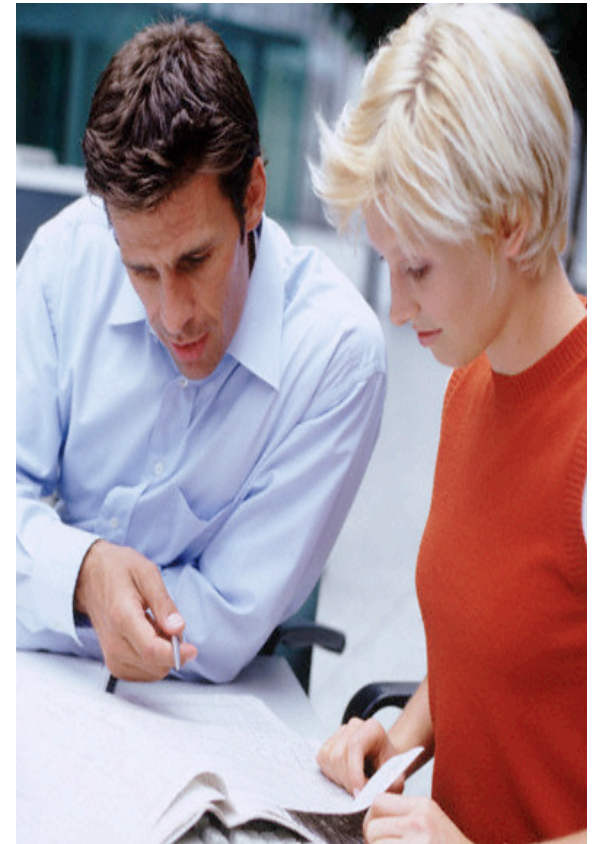
|                | Responses      |                  |           |               |
|----------------|----------------|------------------|-----------|---------------|
|                | <i>Correct</i> | <i>Incorrect</i> | <i>DK</i> | <i>Refuse</i> |
| Interest rate  | 65%            | 21%              | 13%       | 1%            |
| Inflation      | 64%            | 20%              | 14%       | 2%            |
| Risk diversif. | 52%            | 13%              | 34%       | 1%            |

NB: Only 30% correctly answer all 3 questions correctly; less than half (46%) got the first two questions right.

# How much do young adults know?

**We measured financial literacy among young adults using these questions in the National Longitudinal Survey of Youth (NLSY) in 2007-2008**

- **Respondents were 23-28 years old at the time of the survey.**



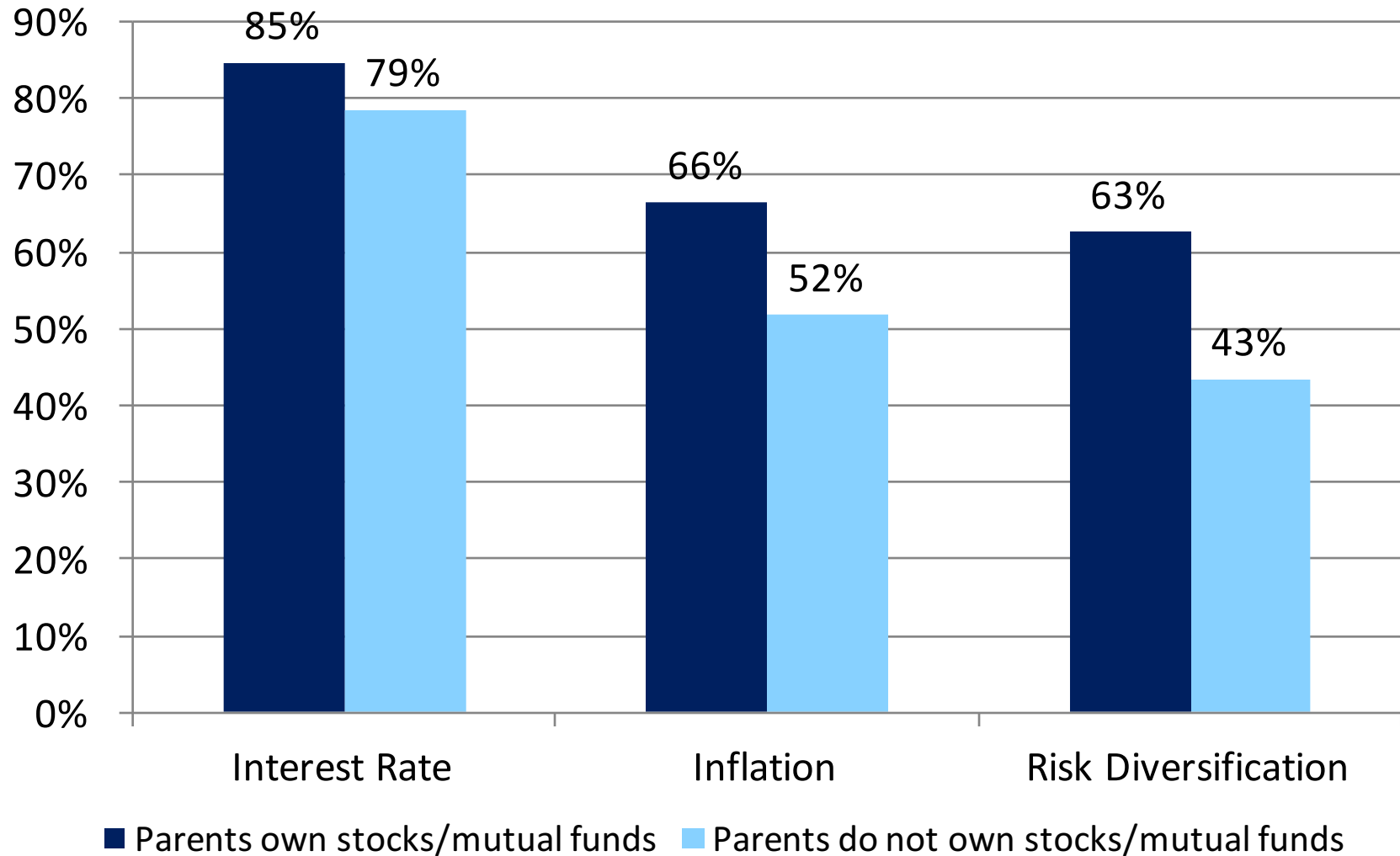
# How much do young adults know?

We analyzed the knowledge of people between the ages of 23 and 28:

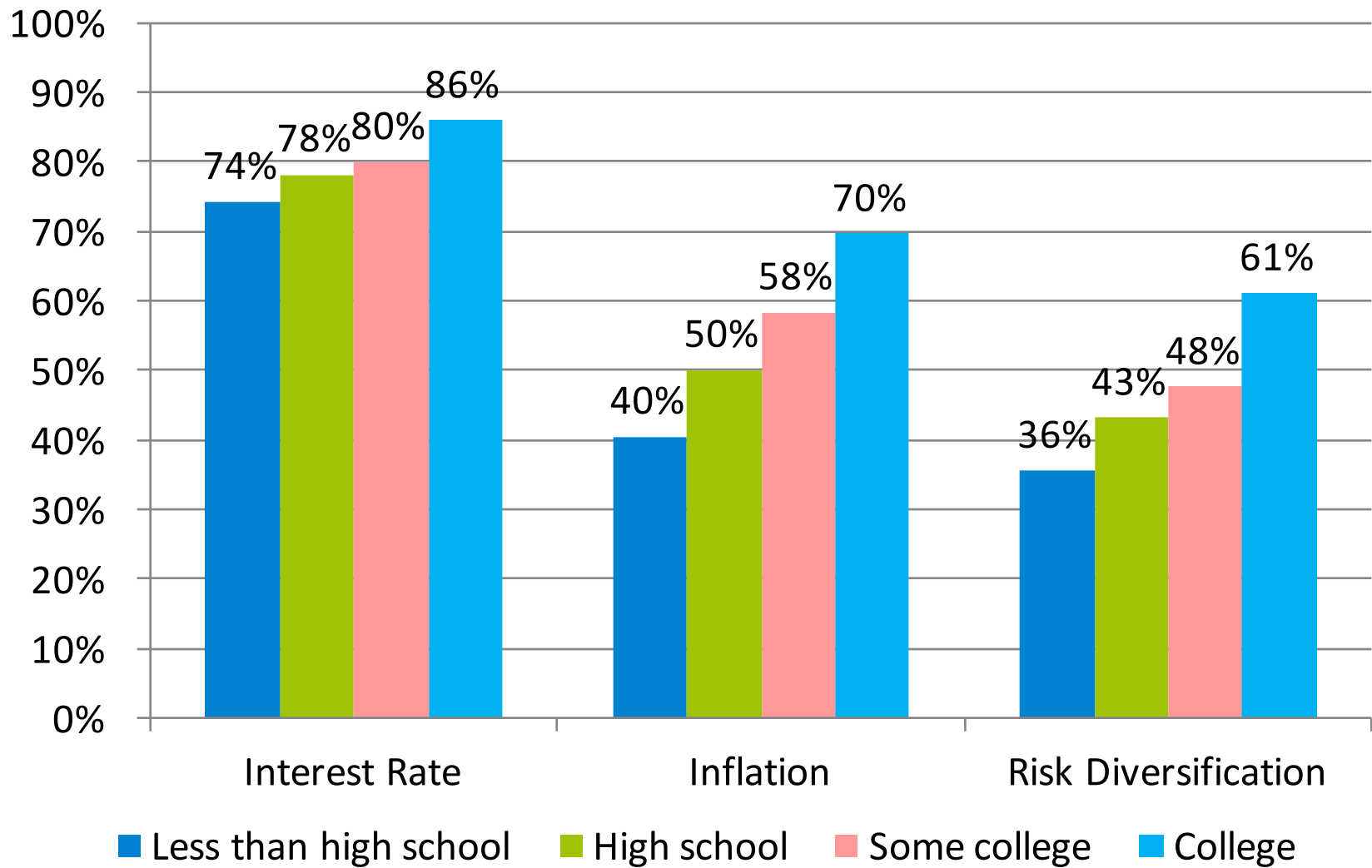
|                | Responses      |                  |           |               |
|----------------|----------------|------------------|-----------|---------------|
|                | <i>Correct</i> | <i>Incorrect</i> | <i>DK</i> | <i>Refuse</i> |
| Interest rate  | 79.3           | 14.7             | 5.9       | 0.1           |
| Inflation      | 54.0           | 30.4             | 15.4      | 0.2           |
| Risk diversif. | 46.7           | 15.8             | 37.4      | 0.07          |

Only **27%** correctly answer all 3 questions correctly; less than half (**46%**) got the first two questions right.

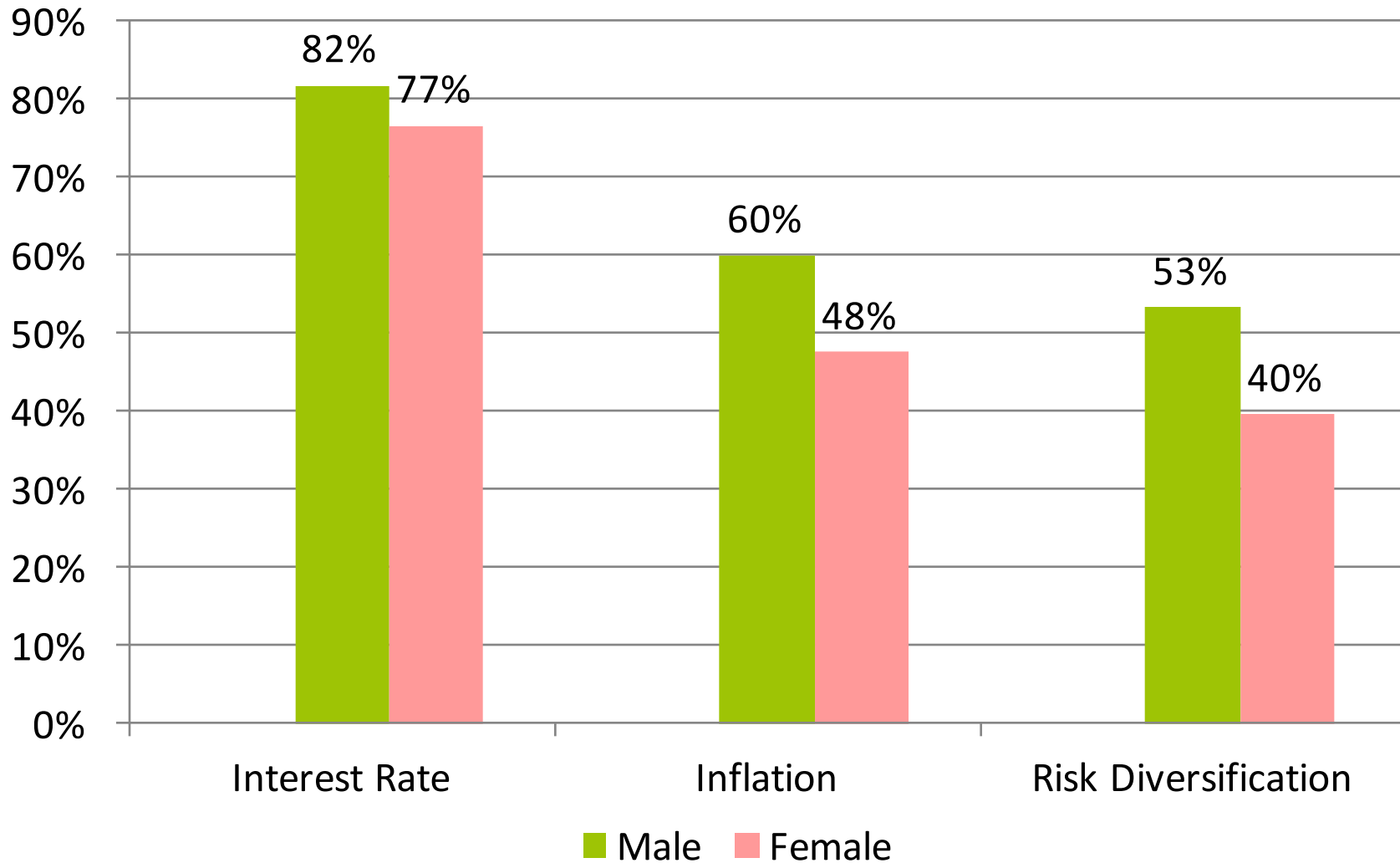
# NLSY: Correct responses by parents owning stocks when respondent was a teenager



# NLSY: Correct responses by mother's education



# NLSY: Correct responses by gender



# Linking Financial Literacy to Behavior

Debt and debt management



Investments



Planning and wealth accumulation



# Financial literacy and mortgages

**Studies show that those with low literacy are more likely to be delinquent and default on sub-prime mortgages (Gerardi, Goette, and Meier, 2010)**

**Those with low education are less likely to refinance mortgages during a period of falling interest rates (Campbell, 2006)**



# Consumer Financial Protection

## The new Consumer Financial Protection Bureau

- **Individuals are not well equipped to make savvy financial decisions**
- **Individuals have to make decisions facing complex financial instruments**
  - Individual responsibility
- **There are macro costs of financial illiteracy**
  - Ex: Bailing out borrowers and banks

# Case Study: Choosing a Mortgage

## A case for intervention

- **Reduce search costs**
- **Reduce the incidence of foreclosures that have spillover effects**
- **Reduce macroeconomic instability**

# Case Study: Choosing a Mortgage

## What to do?

- **A standard mortgage offered as default (“plain vanilla” mortgage)**
- **Disclosure requirement to facilitate comparisons**
- **Focus on mortgage brokers: set standards for licensing mortgage originators**
- **Focus on mortgage modification as an alternative to foreclosure**

# Making a case for Financial Education

## Limitations of regulation

- **One size does not fit all**
  - Individuals have different needs and economic circumstances
- **Individuals make many financial decisions**
  - Regulating one market (mortgages) is not enough
- **Financial decisions are interrelated**
  - No easy solutions. Ex: automatic enrolling people into pensions

Individuals need to know some basic principles of economics/finance to make decisions

# Financial education in practice

## Ideal venues to provide financial education

### Employer-provided financial education

- Most people are at work

### Financial education in school

- Most young people are in school
- We need education *before* individuals engage in financial contracts

### Financial education by the Treasury/Central bank/Regulatory authority

- Interest in good functioning of financial markets

# Some initiatives

## U.S. Treasury National Financial Capability Challenge:

<http://www.challenge.treas.gov/>

- **Test to measure financial knowledge in participating schools**

## Web site to provide financial information:

<http://www.mymoney.gov>

# Recommendations for the CFPB

## Only getting started

- **Allow and foster financial innovation**
- **Evidence-based policies**
  - Data is available: National Financial Capability Study
- **Evaluate effectiveness**
  - We do not know enough about what works
- **Promote financial literacy**
  - Equip individuals to make decisions



# Concluding comments

**Financial *literacy* is a necessary skill, like reading and writing**

- **Need to equip individuals with tools to make decisions**
  - Individuals are increasingly in charge of their financial well-being
- **Cost of financial illiteracy at both the individual and macro level**